



AMERICAN SOCIETY OF  
SAFETY PROFESSIONALS



Chesapeake/Potomac Health and Safety Conference  
March 12, 2024

# What's Not Shaking – Control of Hand-Arm Vibration and Other Diseases

Mark Geiger, MS, MSE, CIH, CSP

Volunteer Chair, SAE International EG1B1 Committee

Power Tool Productivity, Ergonomics and Safety

[Mark2356@cox.net](mailto:Mark2356@cox.net); 703 989-3931

3/12/2024

# Objectives

- Describe approaches to evaluate and improve safety of power tools with focus upon
  - Improving vibration, noise and ergonomics characteristics
  - Improving tool/process productivity and quality
  - Improving the quality of tools available to Federal workers and the construction industry in general
- Describe a process management approach applicable to other occupational health and safety areas
- Provide background of a project addressing hand-arm vibration through supply management and education.
- Describe EG-1B1 Committee of SAE International to development standard approaches for power tool evaluation and procurement
- Enhancing the influence of safety and health professionals in leading process improvement efforts that enhance safety and productivity

# Outline

- History and background of hand-held power tool use
  - How new technologies created new hazards or increased the risk of old hazards
  - Current trends
- Hand arm vibration disease – an ignored disease
- How a project to address hand-arm vibration led to an approach to control multiple hazards and improve productivity from power tools
  - A balanced scorecard to estimate risk and benefits
  - Process management approach to hazard control
  - Resources
- Process management and outreach approaches to improving project safety
- Additional Resources – provided following presentation slides

# Disclaimers

General Disclaimers: Material and views presented are the responsibility of the author and do not necessarily represent employer's official policies.

Members of SAE International standards activities participate on their own behalf as technical experts and do not necessarily represent the views of their employing organizations.

# Why Focus on Power Tools?

100s Power tools are essential to modern industry

\$34.3 Billion Global Market in 2021

Essential to Modern Industry-Lower cost and shorter life than larger equipment

**Type I Pneumatic and Type II  
Electric Tools, Corded and Battery Powered  
From Aerospace Standard AS 6228A**

- **Class 1: Grinders/polishers**
- **Class 2: Drills**
- **Class 3: Percussive tools (chipping and riveting hammers and needle scalers, etc.)**
- **Class 4: Nailers/staplers**
- **Class 5: Impact wrenches (impulse tools)**
- **Class 6: Nut runners/screwdrivers**
- **Class 7: Saws**



3/27/24



Hand tools  
courtesy Atlas  
Copco

# Pneumatic Tools in History

- Samuel Ingersoll invented the pneumatic drill in 1871.
- Charles Brady King of Detroit invented the pneumatic hammer (a hammer which is driven by compressed air) in 1890 and patented on January 28, 1894.
- Charles King exhibited two of his inventions at the 1893 Worlds Columbia Exposition; a pneumatic hammer for riveting and caulking and a steel brake beam for railroad road cars.
- A safety breakthrough for pneumatic power-
- Westinghouse invented the pneumatic break for trains in 1872
- The technology prevented many train crashes and fatalities for brakemen.
- [https://en.wikipedia.org/wiki/Westinghouse\\_Air\\_Brake\\_Company](https://en.wikipedia.org/wiki/Westinghouse_Air_Brake_Company)



Pneumatic Hammer

*Beam, George L. 1868-1935. (George Lytle)*

Men use pneumatic hammers to tamp Denver and Rio Grande Western Railroad track base, in Garfield County, Colorado.

# More History – New Technology- New Hazards

- Most power tools operate at noise levels > 85dBA, some are above 100 dBA
- Hand-arm vibration syndrome- first reported in the US in the early 1900s
- Prior to the 1930s, power tools were often housed in cast metal housings.
- Heavy cast metal housings heavy, contributing to repetitive use injuries, as well as conductive - often shocking the user.
- WWI - Henry Ford requested that A. H. Peterson develop a lighter product- resulted in “the shooter” a 5-pound drill
- In the early 30's, companies started to experiment with housings of thermoset polymer plastics.
- In 1956, under the influence of Dr. Hans Erich Slany, Robert Bosch GmbH was one of the first companies to introduce a power tool housing made of glass filled nylon.





New Technology  
New levels of productivity

Dust

Noise

Vibration

Mechanical hazards

Photo courtesy of Earl Dotter, Photo Journalist

[www.Earldotter.com](http://www.Earldotter.com)



# Powered Hand Tools

## Process management and equipment selection factors

Factor or Risk	Health Impacts	Productivity Impacts	Potential controls
Vibration	Hand-arm vibration disease risk	Long-term impact on skilled workforce	Equipment selection and maintenance, Process selection
Noise	Hearing loss	Communication issues	
Dust-varied respiratory hazards	Silica-containing (silicosis) Heavy metals	Visibility of work	Alternative process, wet work, local exhaust

# Powered Hand Tools

## Process management and equipment selection factors

Factor or Risk	Health Impacts	Productivity Impacts	Potential controls
Ergonomic design of workplace and tools	Long-term disease potential	Direct link between comfort and productivity	Equipment selection and process design
Physical safety hazards/ controls	Potential injuries	Productivity impacts of work-arounds	Equipment selection and maintenance
Life-cycle costs (replacement/ repair)	Low-cost tools are likely to be noisier, and less “ergonomic”	Decreased productivity and quality (cheap tools are expensive)	Note that labor and consumables are highest costs (up to 80% for grinding)

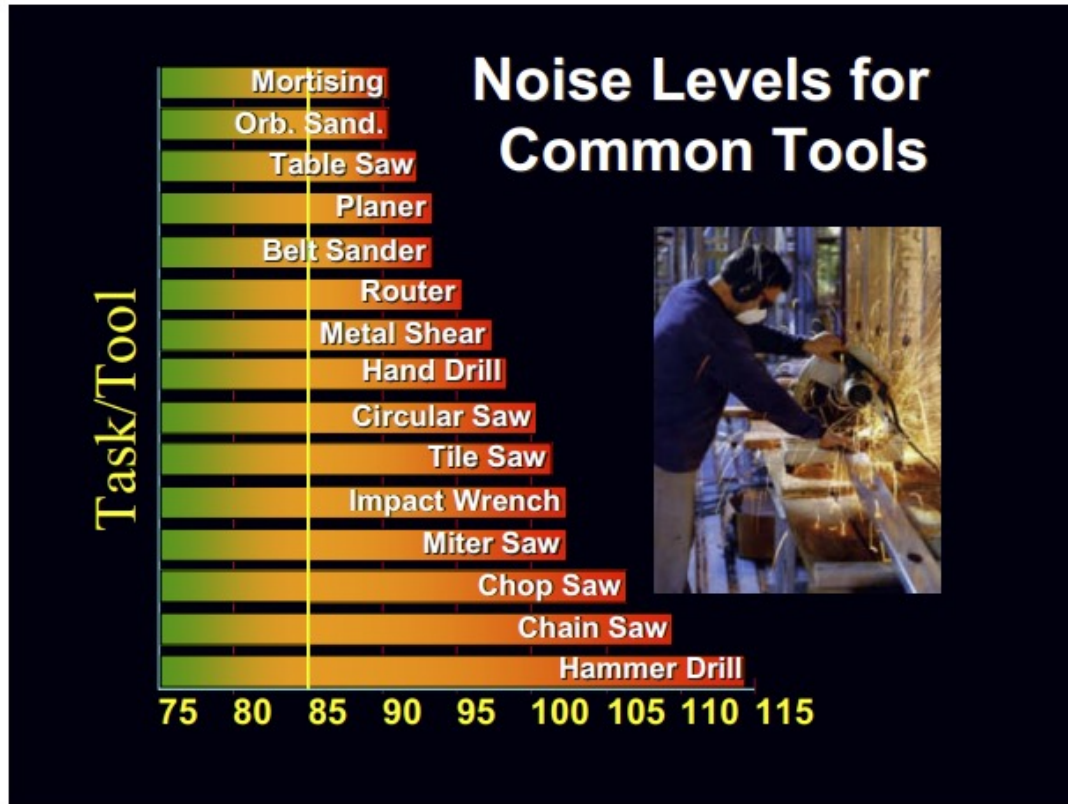
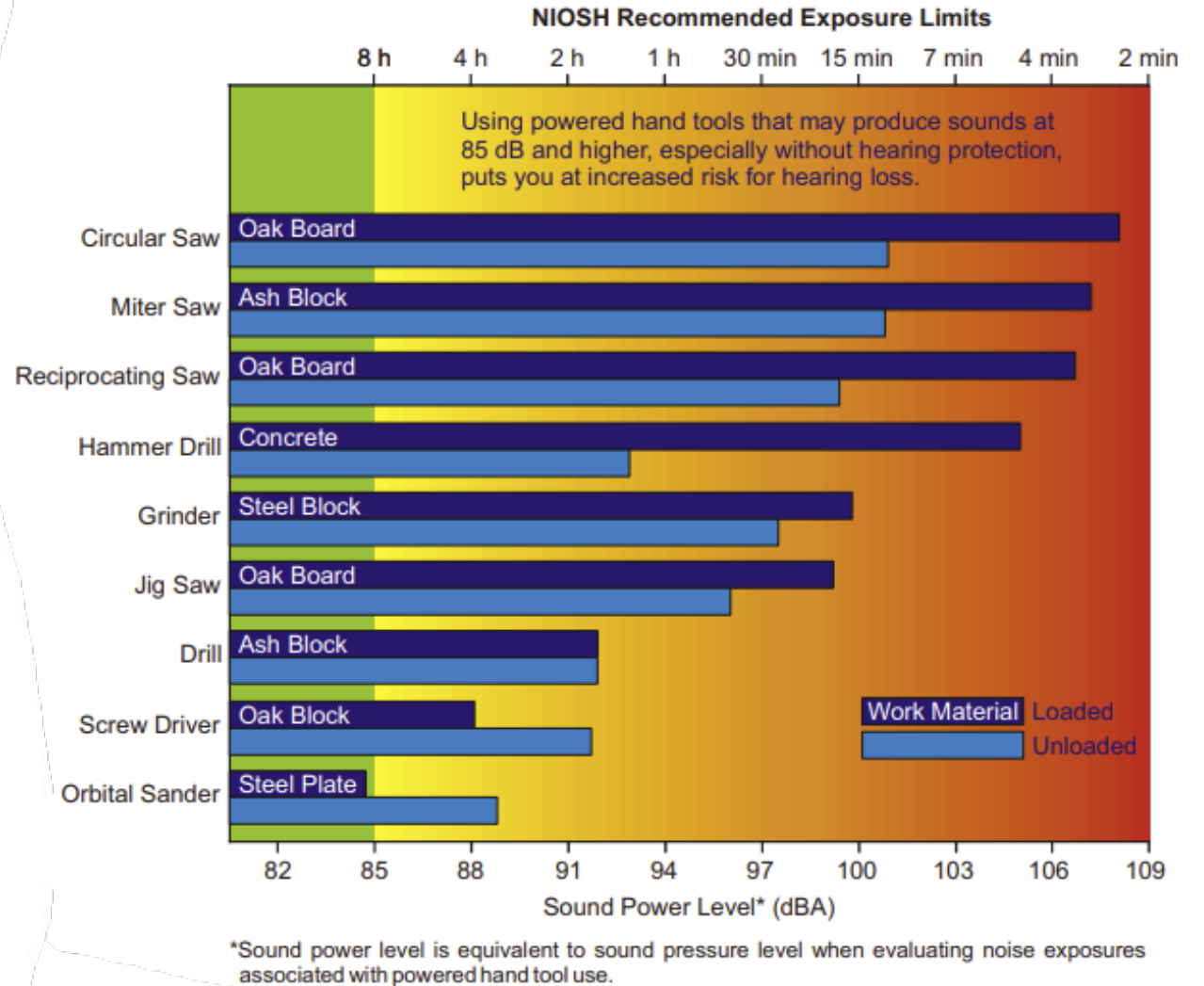


Fig. 1—Tools and tasks vs. Noise level demonstrate carpenters' noise exposure<sup>8</sup>. Sound pressure level in A-weighted dB measured at typical operator's ear distance.



Relevant test methods for establishing sound power levels of powered hand tools

Charles S. Hayden and Edward L. Zechmann Noise Control Eng. J. 57 (3), May-June 2009

# Hand Vibration Injuries



Hands of vibrating pneumatic hand-tool operator in later stages of irreversible Hand Arm Vibration Syndrome 1



Common "White Finger" effect termed Reynaud's Disease

Copyright 1990, D.E. Wasserman, Inc.  
Image of hands (not US Navy worker).

Used with Permission.

**Hand Arm Vibration Syndrome (HAVS) is an illness caused by vibration when working with tools or holding a vibrating work piece.**

# Hand-arm Vibration -An Ignored Disease?

- **In 1918, Alice Hamilton, MD, identified and documented HAVS in Indiana limestone quarry workers. (She was actually looking for silicosis).**
- **Sixty years later in 1978, the National Institute for Occupational Safety and Health, NIOSH (Don Wasserman) studied the same quarry**
  - **Incidence of disease was the same, about 80% of the exposed workers had symptoms of HAVS.**
  - **Up to 1978, there were no changes in pneumatic rock-breaking tools**
  - **The “attack rate “ was about 50% for “at risk” exposed workers**
- **2005 European Union regulations help make better tools available**
- **2024 No immediate prospect of US regulations**

# Hand-arm Vibration from Hand-arm vibration syndrome- What family physicians should know

Shixin (Cindy) Shen, MD MPH Ronald A. House, MD MSc FRCPC

Canadian Family Physician • Le Médecin de famille canadien | Vol 63: March • mars 2017

<https://www.ncbi.nlm.nih.gov/pmc/articles/PMC5349719/>

- Stockholm Workshop Scale; each hand should be graded separately: A) Classification of cold-induced Raynaud phenomenon in HAVS;

## A. Cold-induced symptoms (Vascular Stages of HAVS)

STAGE	GRADE	DESCRIPTION
0	None	No attacks
1	Mild	Occasional attacks affecting the tips of $\geq 1$ fingers
2	Moderate	Occasional attacks affecting distal and middle (rarely also proximal) phalanges of $\geq 1$ fingers
3	Severe	Frequent attacks affecting all phalanges of most fingers
4	Very severe	As in stage 3, with trophic changes in the fingertips



• Ref 19: Gemne G, Pyykkö I, Taylor W, Pelmeur PL. The Stockholm Workshop scale for the classification of cold-induced Raynaud's phenomenon in the hand-arm vibration syndrome (revision of the Taylor-Pelmeur scale) Scand J Work Environ Health. 1987;13(4):275-8. [PubMed] [Google Scholar]

- Stockholm Workshop Scale; each hand should be graded separately:

## B. Sensorineural stages of HAVS

- | STAGE | DESCRIPTION   |
|-------|---|
| 0SN   | Exposed to vibration but no symptoms  |
| 1SN   | Intermittent numbness with or without tingling  |
| 2SN   | Intermittent or persistent numbness, reduced sensory perception                               |
| 3SN   | Intermittent or persistent numbness, reduced tactile discrimination or manipulative dexterity |

• Ref.28 Brammer AJ, Taylor W, Lundborg G. Sensorineural stages of the hand-arm vibration syndrome. Scand J Work Environ Health. 1987;13(4):279-83. [PubMed] [Google Scholar]

## Occupational exposure limits for hand-arm vibration

**Exposure Standard**

**5 m/s<sup>2</sup> 8-hour TWA European Union and ISO Std**

**Action Level**

**2.5 m/s<sup>2</sup> 8-hour TWA European Union and ISO Std**

**Good correlation between exposures to vibration (measured as acceleration) and the incidence or prevention of disease.**

**An example from the forestry industry in Finland (Koskimies et. al. 1992):**

**Equipment Type (Chain Saw)      Vibration      Prevalence of HAV**

**Existing equipment (unimproved)      14 m/s<sup>2</sup>      40% (1972)**

**Anti-vibration design      2 m/s<sup>2</sup>      5% (1990)**

**Koskimies K, Pyykko I, Starck J, Inaba R [1992] Vibration Syndrome Among Finish Forestry Workers between 1972 and 1990. Int . Archives of Occupational Environmental Health 64:251-256**

# Product Selection is Critical for Vibration (and Noise) Control

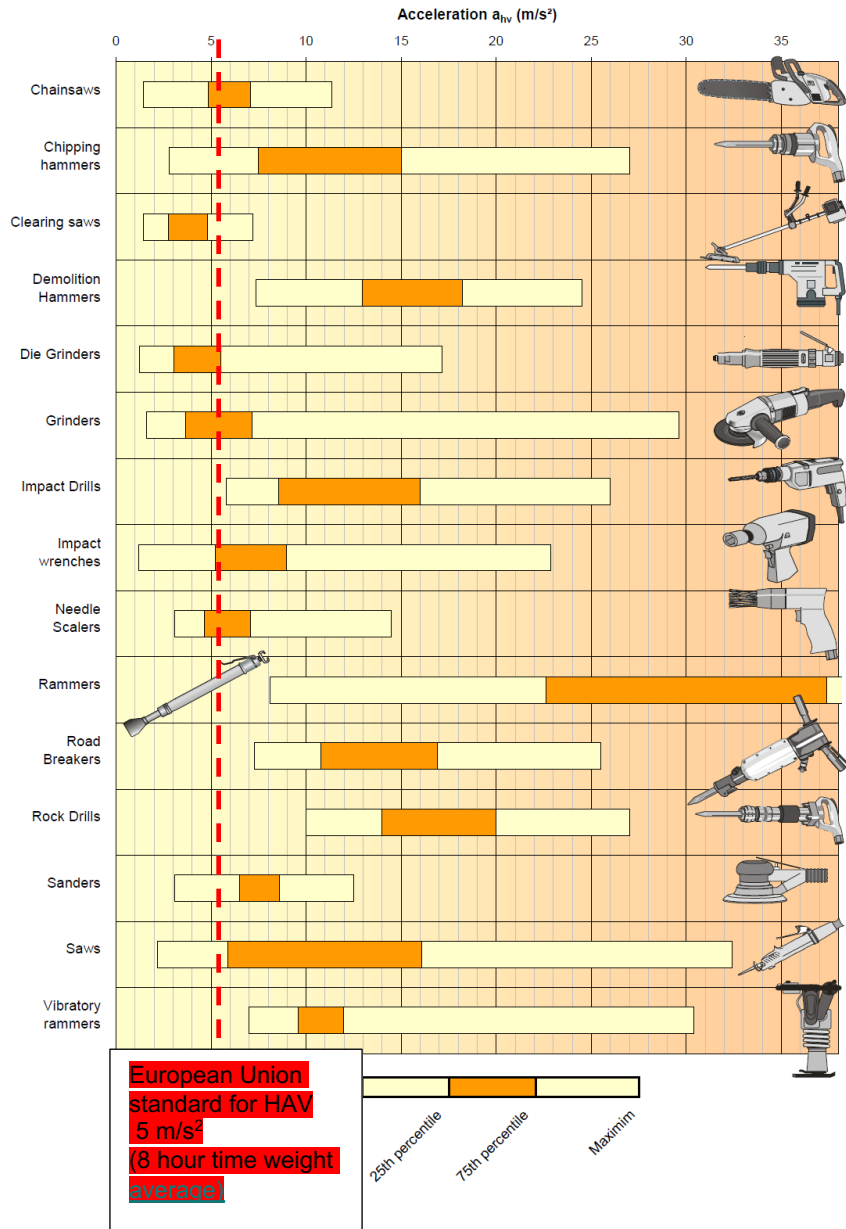


Illustration adapted from EU Good Practice Guide HAV V7.7 May 2006

- Diagram shows the directly measured exposure levels of hand-arm vibration as acceleration in  $m/s^2$
- A wide range of vibration levels is created by comparable tools doing similar work. Forestry Workers Example below\*

Year	1972	1990
Vibration level ( $m/s^2$ )	14	2
Prevalence of Vibration induced white finger	40%	5%
Numbness	78%	28%

\*Koskimies K (1992) Vibration syndrome among Finnish forest workers between 1972 and 1990. Int Arch Occup Environ Health 64:251–256

- Buying and maintaining better tools prevents disease and improves productivity
- Average daily exposures depend on actual work exposure time including “trigger time” for operation of the tool.

3/27/24 **Figure 2** Examples of vibration magnitudes for common tools  
Ranges of vibration values for common equipment on the EU market. These data are for illustration only. For more details see [Annex B](#).



# Product Vibration Evaluation Using the Italian Hand-arm vibration Database

[https://www.portaleagentifisici.it/fo\\_hav\\_list\\_macchinari\\_avanzata.php?lg=EN&page=0](https://www.portaleagentifisici.it/fo_hav_list_macchinari_avanzata.php?lg=EN&page=0)

## Hand-Arm Vibration Database

Brand

Model

Type

Power supply

Measured value lower than  m/s<sup>2</sup>

Declared value lower than  m/s<sup>2</sup>

weight less than  kg

power less than  kW

SORT BY VALUE  MEASURED  DECLARED

SEARCH

Back 1 2 **3**

Tool Type	Chain Saw	Min	Max
Weight			4 kg (8.8 lbs.)
Power			2.6 kW
Vibration m/s <sup>2</sup>		2.7	12.5
# tools	35		



**HUSQVARNA 315Electric**

Type: Chain saw Power supply: Electrical (220V-380V) Weight: 3.8 Kg Power: 1.5 kW

**4.5** m/s<sup>2</sup>

Maximum manufacturer's declared value



**HUSQVARNA 335XPT**

Type: Chain saw Power supply: Internal combustion gasoline engine Weight: 3.4 Kg Power: 1.6 kW

**6.3** m/s<sup>2</sup>

Maximum manufacturer's declared value



**JONSERED 2014 EL**

Type: Chain saw Power supply: Electrical (220V-380V) Weight: 3.7 Kg Power: 1.4 kW

**2.7** m/s<sup>2</sup>

Maximum manufacturer's

# Some Simple Fixes

- Buy better, lower vibration tools!
  - See European Union and NIOSH databases for screening
  - Use GSA websites for vibration-controlled power tools
- Isolation of tools by suspending from overhead or stabilized arm
  - Caution: Increased work time can lead to increased exposure if tools are not vibration isolated.
- Maintain tools!
  - Literally, sharpen the saw!
- Process selection

# Before and After Pavement Breaker Substitution

## Work done by Naval Medical Center, San Diego

Work method	Initial Pavement breaker (jack hammer)	Alternative Bobcat equipped with pavement breaker	Notes
Tool type/brand	Hand-arm Vibration exposure (re 5 m/s <sup>2</sup> criteria)	Hand-arm Vibration exposure (re 5 m/s <sup>2</sup> criteria)	5 m/s <sup>2</sup> criteria applied
Chicago (standard)	382 (m/s <sup>2</sup> ) Initial product	--	Initial efforts to select better tools
Chicago (anti-vibration)	277 (m/s <sup>2</sup> ) 1 <sup>st</sup> Alternative product	--	Slightly better
Atlas Copco (anti-vibration)	18.9 (m/s <sup>2</sup> ) Product substitution	--	Much better but >> 5 m/s <sup>2</sup>
Bobcat – with pavement breaker		--Nil-	Final control by process change
Man-hours	80	8	
Labor cost	\$2000	\$200	Lower cost/risk



Bucking bars – used  
to assist in  
installation of rivets

Rivets fasten aircraft  
aluminum fuselage  
“skins”

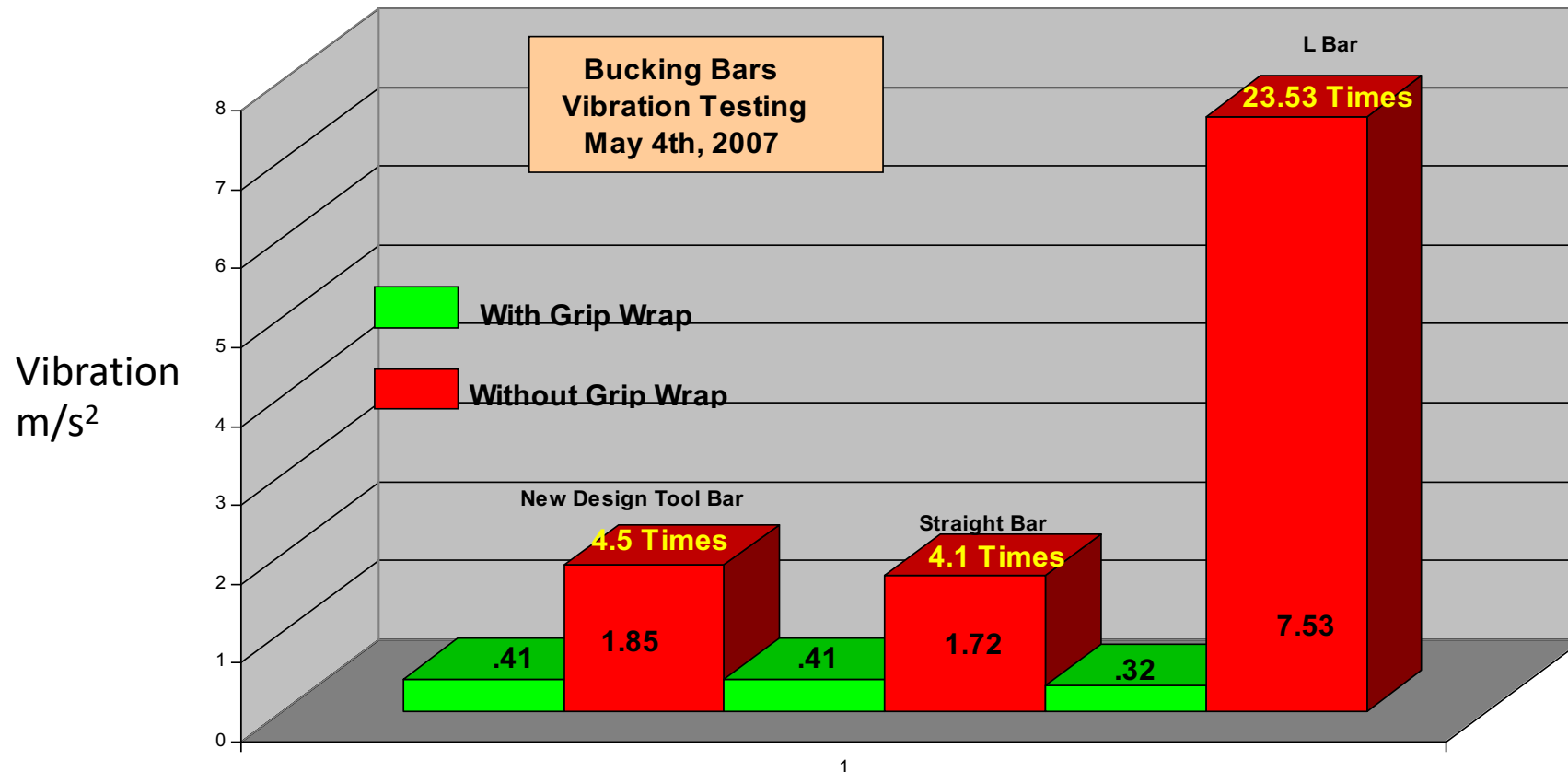


# Comparison of Bucking Bars

Richard Borcicky, Ergonomist

Fleet Readiness Center, East, Cherry Point, NC

February 2008



# Ergonomic Hazards

## - Controls through process design

- Tool weight
- Balance
- Bending
- Static postures
  
- Factors to consider
  - Counter balancing
  - Suspended tools
  - Lighter weight
  - Workplace design for accessibility



# Common hazards versus process management gaps

Dusts produced.

- Materials worked on: silica, wood, metals..
- Respiratory syndrome and illnesses: e.g., silicosis, other carcinogens such as chromates (zinc and lead chromates especially in primers)
- Safety issues: combustible dusts
  - Potential fire/explosion risk (depending on materials)
- Non-respiratory illness  
(Example; lung as entry point for lead containing dusts).
- Visibility of work

Noise - Hearing protection (NRR limited by fit)

- Commonly less than ½ ideal NRR

Vibration – Hand arm exposure – can also affect work quality

Unused Alternatives for safety and productivity

- Ventilation (LEV) and/or wet methods...
- Suspension of the tool
- Improved access to and rotation of work piece

Photo Courtesy of Earl Dotter



# Process Improvement Opportunities?



Earl Dotter, Photojournalist  
Documenting the lives of working people  
<http://www.earldotter.com>



## Defense Safety Oversight Council Projects

# Project outcomes included

- Influenced General Services Administration (GSA) procurement criteria for power hand tools
- Provided certified (third-party) anti-vibration gloves in the Federal supply system via Defense Logistics Agency (DLA).
  - Berry Amendment compliant (US Mfr) made in the U.S.
- Increased awareness throughout DOD and industry partners of hand-arm vibration issues
- Supported several NIOSH research projects
- Guidelines on how to justify and purchase AV tools and gloves
- **But- still limited/unfocused influence on everyday-purchase decisions for powered hand tools**
- **Guidelines have not been accepted as policy requirements**
- **Lack of OSHA regulatory requirements for vibration evaluation and control**

# Challenges

- Integrating information for change as opposed to traditional surveys and reports
- Linking productivity, safety and efficiency
  - Includes education to overcome common misunderstandings
- Justifying proactive investments in competitive industries with a rotating workforce (example construction)
  - Difficult justify investments to protect “short” term workers – especially construction
  - Challenges in establishing accountability for long-term occupational diseases sustained by “short-term” workforce

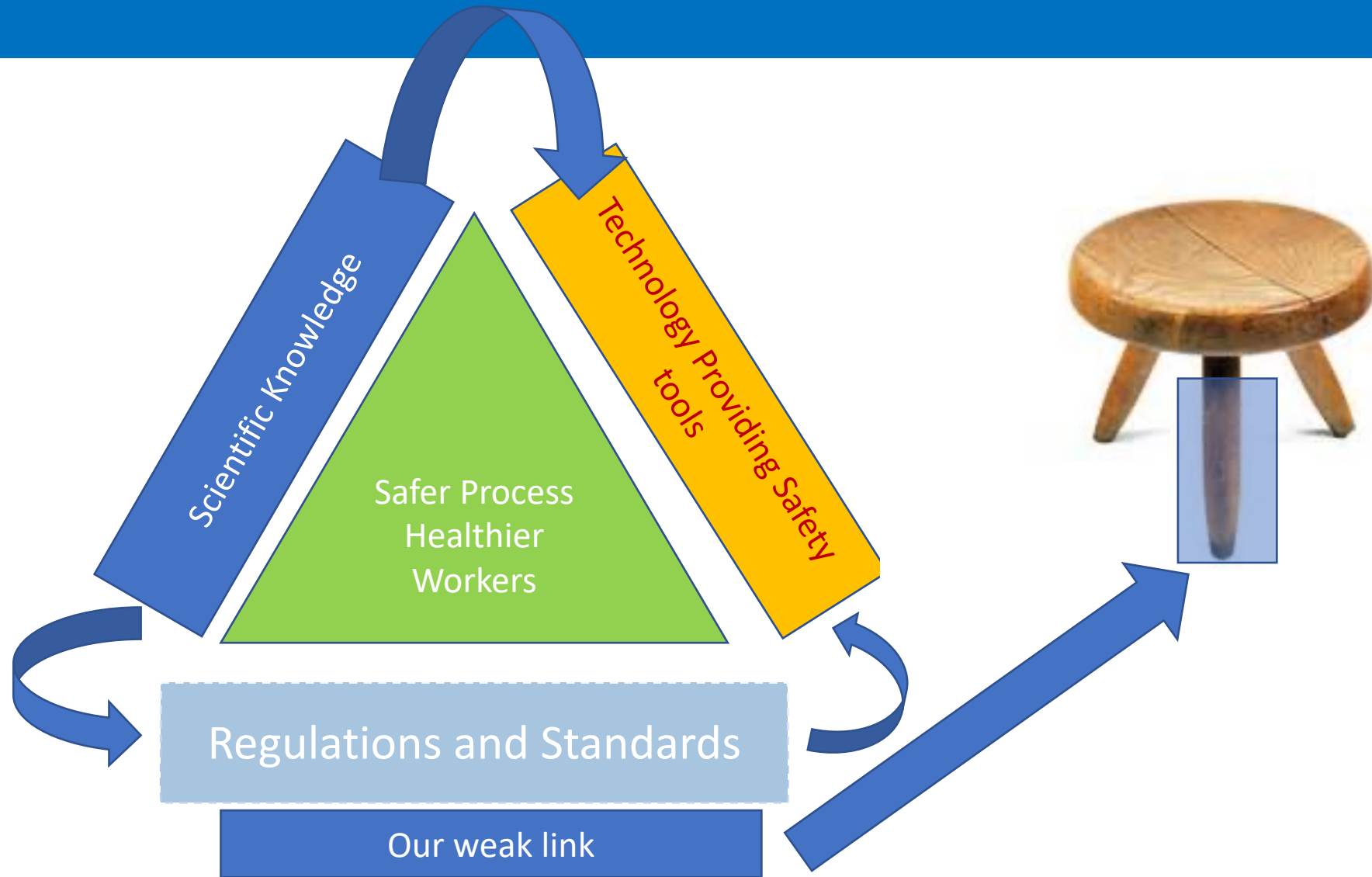
# U.S. Regulatory Challenges

## Great old music - Not such great old standards



- OSHA Permissible Exposure Limits (PELs) stuck in the 1970s
- Proposed Ergonomics Standard derailed in 1999
- Budget, signed into law Dec. 23, 2011 prohibits OSHA from developing a rule that would add a musculoskeletal disorder column to the OSHA 300 form.
- **Contrast with European Union regulation of vibration since 2005**

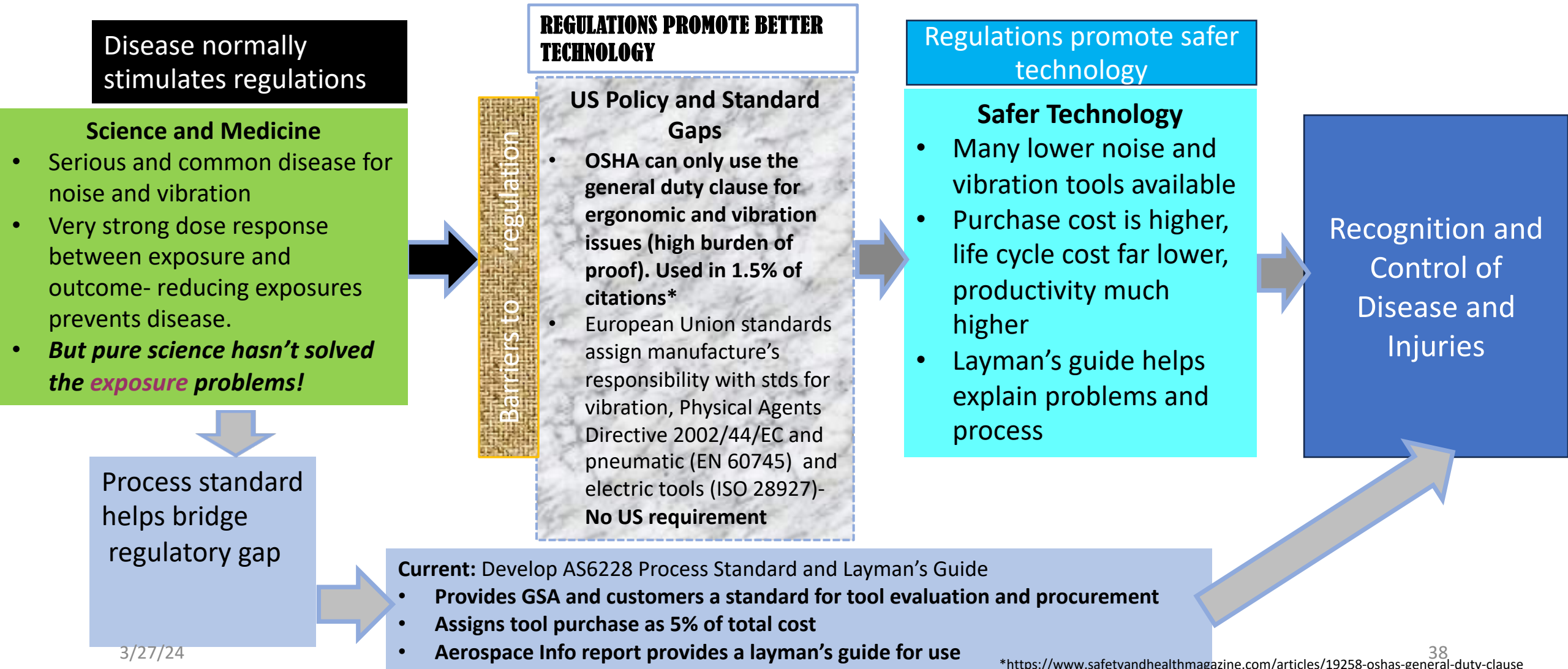
# Triad- Science-Technology-Policy/Standards



# Normal Triad – Science-> Regulations –> Safer Technology

The Current U.S. Triad has weak regulations

Process standard is a partial substitute



# Need for “Balanced Scorecard”

## SAE International E1B Committee

### Meeting in Kansas City, Mo Jan 18-19, 2012

- GSA\* Power tool leads, tool manufactures, DOD safety and Health and NIOSH represented
- Mutual interest in obtaining and selling better tools
  - Better products can (and will) be undercut if initial cost is the only purchase criteria
  - Safety/ Ergonomics/Productivity and Quality coincide
- Developing rating criteria to consider all aspects of life-cycle
  - Productivity
  - Safety and health – Noise -Vibration - Ergonomics
  - Life-cycle costs
    - Maintenance/parts \* Energy-Utilities (especially air) \* Injuries/Illness
- GSA - US Government General Services Administration, main buyer for the Federal Government

# Need New Approach- Systems Engineering!



- Looked at the regulatory approach – limited likelihood of rapid action
- Tried the moral approach – failed due to perceived budgetary constraints
- Only looked at initial tool cost and ignored Total Cost of Ownership (TCO)
  - DOD term is TOC (total ownership cost)
- Need to make a “business case” to show total cost to shop



## **SAE Aerospace Standard AS6228A “Balanced Score Card” Rating Factors (possible total 100 points)**

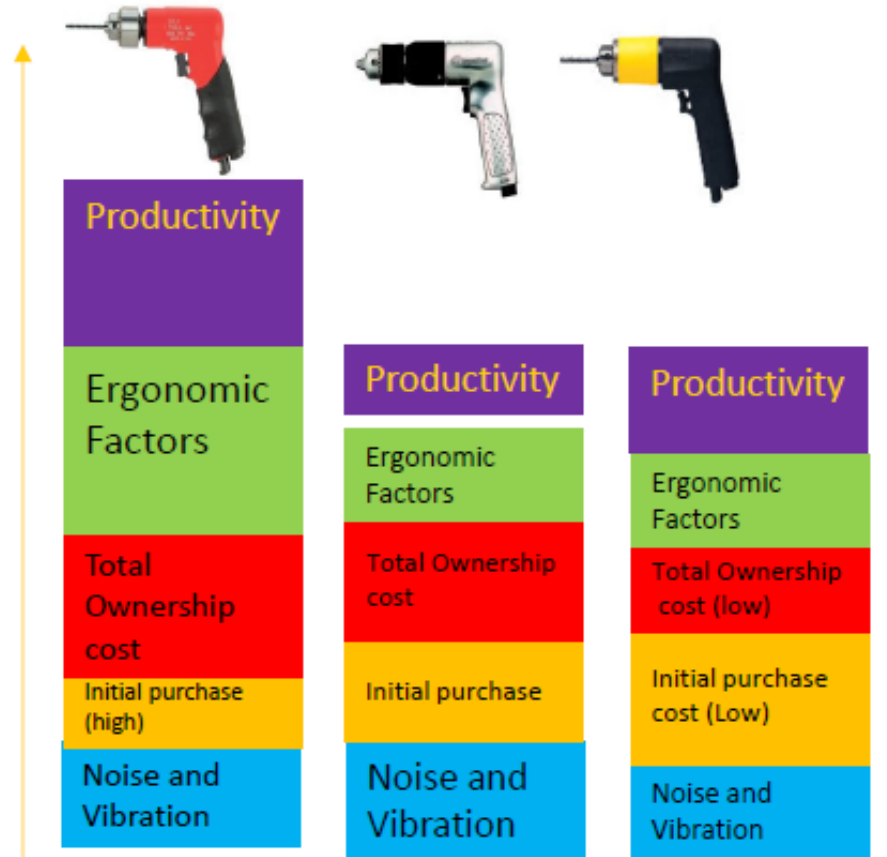
<b>Factors</b>	<b>Weighting</b>	<b>Notes</b>
<b>Productivity</b>	<b>20%</b>	<b>Cycle time; amount of material removed; time to accomplish work. Task/job specific.</b>
<b>Ergonomic</b>	<b>20%</b>	<b>Stresses experienced representative of the category of work accomplished. (Often influences productivity)</b>
<b>Noise</b>	<b>10%</b>	<b>Octave band data preferred. Noise exposure evaluation linked to the noise dose during performance of a given amount of work.</b>
<b>Hand-arm vibration</b>	<b>20%</b>	<b>Vendor’s declared values as initial estimate. Subject to verification.</b>
<b>Physical safety</b>	<b>10%</b>	<b>Many factors are also basic purchase criteria</b>
<b>Purchase cost</b>	<b>5%</b>	<b>Shocking to purchase agents, but consistent with real life. Purchase cost alone is overrated as a selection factor.</b>
<b>Life cycle costs</b>	<b>15%</b>	<b>Consumables, maintenance, down-time, defects, labor, energy costs. Hard to estimate initially.</b>



# Balanced Scorecard

## Factors Evaluated

- Productivity
- Ergonomic Factors
- Total Ownership cost
- Initial purchase
- Noise and Vibration
- Others?



- An “ideal” tool could have a maximum score of 100 points
- The higher score in each category indicates the more favorable performance, such as higher productivity or lower noise levels.

- Balanced scorecard acts as a screening tool for comparative evaluation of multiple tools
- Final selection is typically made by trial use of alternative tools.
- The standard and the layman guide contain a worker evaluation form

# Ergonomic Factor Example

*Tool weight identified as the key risk factor for job (overhead grinding)*

<b>Tool weight (lbs.)</b>	<b>15</b>	<b>14</b>	<b>13</b>	<b>12.0</b>	<b>11.5</b>	<b>11.0</b>	<b>10.0</b>
<b>Evaluation</b>	<b>Too heavy!</b>	<b>Marginally Acceptable</b>		<b>Fair</b>	<b>Preferred</b>		<b>Desired</b>
<b>Score assigned</b>	<b>N/A</b>	<b>3</b>	<b>4</b>	<b>6</b>	<b>7</b>	<b>8</b>	<b>10</b>
<b>Multiplier (2 x score - (20% of total)</b>	<b>N/A</b>	<b>6</b>	<b>8</b>	<b>12</b>	<b>14</b>	<b>16</b>	<b>20</b>
<b>Weight of tools (lbs.)</b>	<b>Tool 4 16</b>	<b>Tool 2 14</b>			<b>Tool 3 11</b>	<b>Tool 1 11</b>	<b>Still looking</b>
<b>Assigned score (20 points possible best rating)</b>	<b>Too heavy! Not considered</b>	<b>6 points</b>			<b>14 points</b>		<b>15</b>

- Other factors; noise, vibration and life cycle cost are evaluated by similar semi-quantitative methods
- Tools should be tested by workers after preliminary screening using the “balanced scorecard” approach
- An example of the user evaluation form in AIR 6916 and AS 6228A is available for review



Possible alternative to hand-held grinder support

Stabilized arm supporting workers using grinding tools

Significant productivity improvements.

Caution: Time on task increases by a factor of 2+. May increase vibration exposure times. Need additional tool isolation.



# NOTIONAL EVALUATION OF ALTERNATIVE NOISE LEVELS IN PORTABLE TOOL OPERATION\*

Sound level (dBA)*	≥115	114	112	108	105	102	99	96	93	90	87
Score (highest possible rating of 10)	<b>Unacceptable</b> ≥ 115 dBA	1	2	3	4	5	6	7	8	9	10
Multiplier 1 (10% of total score)		1	2	3	4	5	6	7	8	9	10
Products evaluated and sound level dBA						<u>Tool 3</u> <b>101</b>		<u>Tool 2</u> <b>97</b>			<u>Tool 1</u> <b>88</b>
Noise “score”			Acceptable, but not optimal			5		7			10
<b>Tool 4- 116 dBA</b> Unacceptable For purchase		← Threshold = Acceptable minimum performance level					Objective-Preferred (desired) sound level				

\*From Table A1-4C in AS 6228A Safety Requirements for Procurement, Maintenance and Use of Hand-held Powered Tools (2024)

Preliminary noise (and vibration) estimates may be from European Union and/or NIOSH databases

# Vibration Weighting for Tool Evaluation

## Aerospace Information Report AIR 6916

*Table C2 - Comparison of alternative grinders for welding bead removal*

Grinder	B	D	A	C	E
Vibration level <small>m/s<sup>2</sup></small>	15.4	7.5	6.1	5.1	4.2
Allowable use period/day (hours) <sup>(1)</sup>	1	4	7	8	8+
Score assigned (20 possible points)	N/A	4	8	12	18
Evaluation	Do not buy	Acceptable, but not preferred		Preferred products	

<sup>(1)</sup> Based on 5.0 m/s<sup>2</sup> exposure for an 8-hour day.

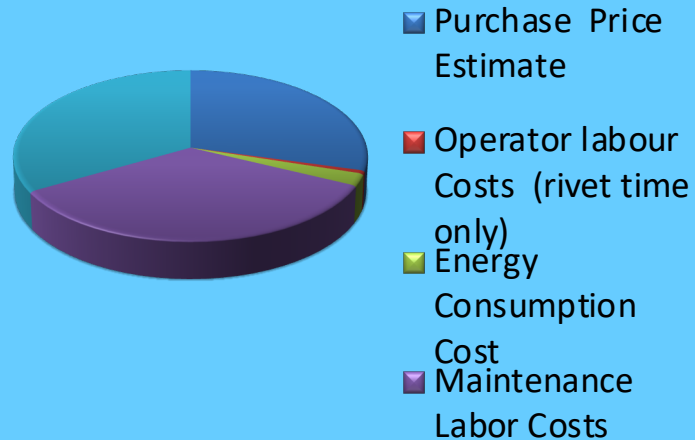
Preliminary evaluation: Grinder B should not be considered for purchase. It could only be safely used for an hour a day, at best. Grinders D and A are acceptable; they could probably be used for most of a workday. Grinders C and E are preferred from a standpoint of anticipated hand-arm vibration exposures.

It's also likely that the grinders with lower vibration levels will be quieter, easier to control, less fatiguing for the user, and produce a better-quality result.

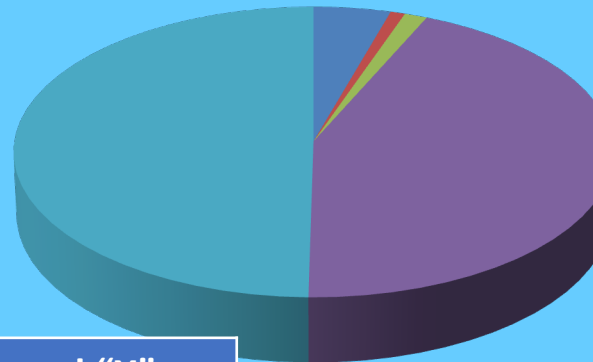
# Why Purchase Cost is Weighed as 5% of Tool Evaluation

## Comparison of Two Rivet Gun Boeing Atlas Copco Study\*

### Brand "X" Rivet Hammer



### Brand "Y" Rivet Hammer



Rivet Hammer	Brand "X"	Brand "Y"
Initial tool cost	\$1200	\$312
5-year cost	\$15,750	\$32,312

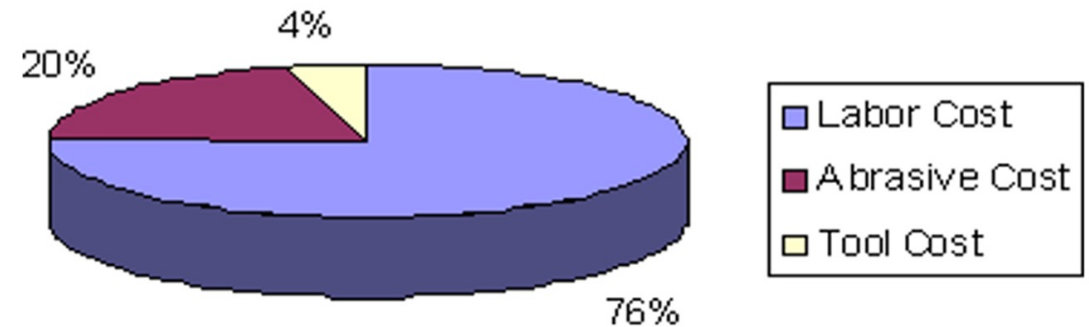
## The Grinding Process

As an example of cost breakdown

Most production costs are labor and consumables

\* The art of grinding

### Grinding Cost Breakdown



\*A Pocket Guide to Grinding Technique, Atlas Copco

[https://www.atlascopco.com/content/dam/atlas-copco/industrial-technique/general/documents/pocketguides/9833864101\\_L.pdf](https://www.atlascopco.com/content/dam/atlas-copco/industrial-technique/general/documents/pocketguides/9833864101_L.pdf)

\* Reported in Hand Arm Vibration Syndrome- Protecting Powered Hand Tool Operators; Geiger et al, Professional Safety, November 2014

# Physical Safety Hazards

## Roof nailers as a case study

- 37,000 ER visits annually
- Basic safety criteria-
- Sequential versus contact trigger
- Type of power mechanisms
- Nail Gun Safety: A Guide for Construction Contractors (EPUB | MOBI). OSHA Publication 3459, (2011).
- [Nail Gun Safety: the Facts](#)
- [Center for Construction Research and Training](#)



## General Safety Considerations

- Trigger mechanisms
- Ease of handling
- Compliance with electrical safety codes
- Battery Safety – include approval of battery and charger as a unit
- Compliance will typically be a basic (threshold) criteria for purchase rather than a numerical rating

# Using the Balanced Scorecard Approach to Compare Two Drills

Factor	Relative Weight	Range for available products	Tool A Score	Tool B Score
Productivity	20%	60-98 holes drilled/ hour	98 holes (20 Points)	75 holes (10 Points)
Ergonomic factors	20%	Tool weight 3-6 pounds	3.5 pounds (17 points)	5 pounds (10 points)
Noise	10%	88 to 96 dBA	90 dBA (8 points)	96 dBA (0 points)
Hand arm vibration	20%	3 to 5.8 m/s <sup>2</sup>	3.0 m/s <sup>2</sup> (15 points)	4 m/s <sup>2</sup> (10 points)
Initial procurement cost	5%	\$275 to \$550	\$525 (2 points)	\$350 (4 points)
Five-year operation cost	10%	\$350 to \$700 based on 300 hours use/ year and parts	\$500 (6 Points)	\$630 (4 points)
Cost to produce given amount	5%	\$100 to \$175 for time cost to drill 100 holes	98 holes/hour (\$100) (5 points)	75 holes/hour (\$133) (2 points)
Physical safety	10%		Best electrical safety (10 points)	Fair grip, marginal electrical safety (3 points).
<b>Total</b> <sup>27/24</sup>	100%		83 points	49 points <span style="float: right;">53</span>



# Dust Control Annex to AS 6228A and AIR 6916

## Step 1 Determine if dust may be an issue

- Describe the process
- Determine the composition of the dust being generated
  - May need to take bulk samples
- Estimate levels of exposure
  - Visual observations
  - Past measurements
  - Literature (studies of similar operations)

## Step 2 Add weighting to tool selection

Relative Weighting –Additional to balanced scorecard where hazardous dust may be created

0% to 40% depend on concentration and level of hazard

## Step 3. Implement evaluation and control

- Process substitution
- Wet methods
- Local Exhaust
- Regulated areas
- Housekeeping
- Measurement of exposures
- Evaluation of controls

# User Evaluation of Tools

Trials after initial selection using the balanced scorecard

## Collect preliminary process information

- Describe tool(s)
- Evaluate process
- Obtain preliminary inputs from users
- Identify possible issues and benefits of tools
- Vendors will often provide tools for trial use if they contemplate sales.

## Obtain user feedback during operation

- **Yes, we have a form!**
- Ensure trial period is long enough to replicate normal working conditions
- Compare information on alternative tools
- Use information to improve the balanced scorecard assessment

## Comparisons of the Standard and Layman's Guide

### **Aerospace Standard AS6228A™ (2023 Update)**

#### **Safety Requirements for Procurement, Maintenance, and Use of Held-Held Power Tools**

- Provides scoring system for tool evaluation and selection
- Revision with Annex added to include dust control
- Better addresses physical safety hazards and raise possible score from 90 to 100 points.
- Updated references and source information
- Relatively technical
- Includes worksheet for user evaluation of tools

**Standard and Layman's  
Guide Similar**

**Standard and Layman's  
Guide Differ**

### **Aerospace Information Report (AIR) 6196™ (2023)**

#### **Guide for Safety, Efficiency, and Productivity in Buying Power Hand Tools Layman's Guide**

- Explains scoring system for tool evaluation and selection
- Includes dust control annex
- Provides health hazard, physical safety guidance
- Stand-alone enclosures on productivity, noise, vibration, ergonomics and dust control and quality control
- Limited technical references, mostly associated with enclosures.
- Non-technical language used
- Includes worksheet for user evaluation of tools

# Role of Technology and Process Management

## Example from the Automotive Industry

### Are you still driving a 1960s Vintage Car?



- Gas mileage 15 mpg
- Planned obsolescence
- Weight 4000 + pounds
- Tune up every 6000 miles
- Drum brakes
- Seat belts optional
- Unpadded dash in some models
- **Ralph Nader Declares “Unsafe at Any Speed”**
- **50,000 people die in the US annually in car crashes**

### Technology advances 1960s to present include



- Gas mileage 35 mpg
- Longer lifespan
- Weight ~2500 pounds
- Tune up every 30000 miles, often 100,000 miles
- Disk brakes and anti-lock features
- Seat belts
- Air bags and padded dash
- Crashworthy construction
- **Improved focus on quality**
- **30,000 US fatalities/year despite increased population and miles driven**

# Role of Technology and Process Management in Powered Tools

## Are you still using 1960s Design Power Tools?



- Underpowered
- Noisy
- Heavy case
- Case and handle are not vibration isolated
- High vibration levels
- Poor ergonomics- hard to hold
- Hard to maintain quality
- Limited guarding of moving parts
- Low power to weight ratio

## Technology advances 1960 to present include

- Quieter
- Lighter
- Case and handle vibration-isolated
- Auto-balancing of grinding wheel
- Lower vibration
- Better ergonomics
- Easier to maintain quality
- Reduced use/wastage of consumables
- Better machine guarding- less likely to injure user
- Improved productivity and quality
- Better power to weight ratio
- More use of portable lithium-ion batteries
- **Labor and consumables are 80% of the cost for grinding- Un-economical not to spend a little more for a better tool!**

# Current Trends –Some Safety-related

- Atlas Copco- sustainable productivity
  - Tool design and process focus on ergonomics
  - Atlas Copco. (2015). The art of ergonomics.
- European Union regulation of vibration exposures 2003- Stimulated production of low-vibration tools •
- Increased use of electric tools
  - Portable belt mounted battery packs
  - Lithium-ion battery technology
- Assistive Technology –stabilized arm
  - ZeroG for Sanding Aircraft: 53% Reduction in Labor Hours
- Increased concerns for silica and other dusts
  - Unfortunately, not universally
  - High-velocity-low volume local exhaust and other controls
- See slide notes for website links



# Newer technology- some hazards remain

Image courtesy of  
EARL DOTTER PHOTOJOURNALIST

- [www.earldotter.com](http://www.earldotter.com)

## Notes

- Fall protection- anchor point TBD
- Probably lithium-ion battery



# New Technology Doesn't Always Use Good Ergonomics



Images courtesy of  
EARL DOTTER PHOTOJOURNALIST  
[www.earldotter.com](http://www.earldotter.com)



Alternatives: NIOSH Publication No. 2007-122:  
Simple Solutions: Ergonomics for Construction  
Workers



# Local Exhaust?



Could reduce clean-up, avoid fire hazards and reduce dust exposure



Image courtesy of  
EARL DOTTER PHOTOJOURNALIST  
[www.earldotter.com](http://www.earldotter.com)

- 1938 US Department of Labor identified silicosis as a severe industrial disease which could be controlled by engineering and work practices

2017 OSHA Silica Standard released  
Enforceable in Sept 2018 in General industry  
and 2019 in Construction

Suggest visiting some construction sites to see  
the current status

Appendix to AS6228A and AIR 6916 provides  
practical guidance for power tool evaluation  
and selection

Image courtesy of  
EARL DOTTER PHOTOJOURNALIST  
[www.earldotter.com](http://www.earldotter.com)



# Approaches to Tool and Process Management

- Engaging all stakeholders in the process
  - Improves feedback and clarifies requirements
  - Likely to provide a venue for mutual education
- Getting the best (versus best marketing) vendors
- What aspects of European and other approaches might be considered?
- It's not just the tools –it's the process management!
- Cultural issues and organizational impediments to progress
- How integrate safety and health as an indicator of process quality and effectiveness

# Suggested approach for Evaluation and Update of Power Tools (can be applied to other equipment)

1. Outline product and process needs in a way that is fiscally defensible.
2. Identify approaches to comparing different products. This will typically involve identifying “needs” minimum acceptable criteria (thresholds) for purchase and “wants” desired levels of performance (objectives).
3. Compare alternative products from the preliminary procurement selection criteria.
4. Obtain a representative number of best-available products and arrange for user trial. Appendix B of AS6228A. Noise and, if possible, vibration, measurements should be made during these evaluations.

# How to use this process in your professional future

- User (worker) engagement including focus groups
- Writing for the audience – academics, workers and managers are different
- Cost-benefit analysis
- Multidisciplinary team approach
- Engaging safety and health in purchase evaluation and decision making

# Team Effort and Suggested approach

- Consultation between users, engineers, and logistics/supply to best outline the job needs, relative costs and requirements for product purchase.
- Each group may shape their expectations based on feedback from their peers.
- For example, logistics/supply may be surprised to learn that the costs of consumables and manpower greatly exceed the life-cycle cost of “expensive” power tools on a long-term and often on an immediate basis. Even minor differences in productivity are apt to justify better, safer and/or more efficient products.

# Adapting Your Message to Varied Audiences

Including some possible buzz-words

Audience and Topics of Interest	Logistics and Supply	Process Engineers	Personnel (sometimes including medical)	Supervisors	Senior Managers
Safety of personnel			Fewer injuries and disabling diseases	Higher productivity	Professional responsibility, Organizational image
Reduced turnover and stable workforce			Reduced training time and costs	Less downtime	Reduced turnover, lower workers comp
Improved reliability and product quality		Meet quality goals		Less re-work	Better product Less rework
Life Cycle Costs	Fewer supply orders	Better predictability			<b>High tool purchase only 5% life cycle</b>
Predictive Model	Fewer surprises	Meeting fiscal goals		Fewer surprises	
Improved productivity		Meeting productivity goals		Meeting productivity goals	Higher productivity per labor hour
Worker acceptance and engagement		Higher when educated	Fewer complaints Improved morale	Better morale	Improved morale
Total Ownership costs		Reduced TOC = better equipment	Lower labor and insurance costs		Less overhead = Higher profits

# Summary and Suggested Way Ahead

- Power hand tools are a potential source of significant safety and health exposures, especially in the construction and manufacturing industries.
- Knowledgeable product selection can increase productivity while reducing risks to power tool users.
- Evaluating and selecting better products must be a team effort involving management, engineering, project managers, logistics, workers and safety professionals
- Education must begin with management
  - May need to overcome some myths and misunderstandings
  - Initial purchase costs commonly accounts for only about 5% of life-cycle costs
  - Better products usually pay for themselves in risk reduction and improved productivity

DISCLAIMER: Conclusions are not final statements of U.S. government policy or those of author's employers. Mention of any company or product pictures do not constitute endorsement by NIOSH or other U.S. government bodies.



# Summary and Suggested Way Ahead

- SAE Aerospace Standard AS6228A™ uses a cost and life cycle approach for power hand tool selection. A semi-quantitative scale is used to compare factors such as noise, vibration, ergonomic risks, procurement cost and life-cycle costs.
- AS6228A™ helps safety professionals and engineers understand and implement tool selection with risk factors for ergonomic, noise and vibration injury reduction.
- Aerospace Information Report AIR 6916™ -Layman's guide -explains hazards and makes the AS 6228A standard understandable in basic terms for a wider audience.
- Further outreach is needed to help implement this process management approach for hand-held power tools and apply to other areas of risk management.
- Your engagement is needed to use the standards approach and select equipment based on safety, health and productivity criteria. Consider involvement with the SAE EG1B1 Committee.

# Questions/ Discussion?

Mark Geiger, MS, MSE, CIH, CSP

[Mark2357@cox.net](mailto:Mark2357@cox.net) 703 989-3931

# Additional Resources

# Resources for Noise and Vibration

- Industrial Noise and Vibration Centre. (n.d.). Hand-arm vibration - HAV - assessment. Available at
- <https://invc.com/vibration/hand-arm-vibration-hav-assessment/>.
- Italian Physical Agents Portal (PAF). (n.d.). Hand-arm vibration database. Available at
- [https://www.portaleagentifisici.it/fo\\_hav\\_list\\_macchinari\\_avanzata.php?lg=EN&page=0](https://www.portaleagentifisici.it/fo_hav_list_macchinari_avanzata.php?lg=EN&page=0).
- National Institute for Occupational Safety and Health (NIOSH). (n.d.). Database for power hand tool noise and vibration.
- Available at
- [https://www.cdc.gov/niosh/topics/noise/solutions/downloads/ALL\\_TOOLS\\_SWLA.pdf](https://www.cdc.gov/niosh/topics/noise/solutions/downloads/ALL_TOOLS_SWLA.pdf).
- National Institute for Working Life. (n.d.). Centralized European hand-arm database on the internet. Available at
- [http://resource.isvr.soton.ac.uk/HRV/VINET/pdf\\_files/Appendix\\_H4B.pdf](http://resource.isvr.soton.ac.uk/HRV/VINET/pdf_files/Appendix_H4B.pdf).
- NOTE: The database cited in this guide has been relocated to another site. The hand-arm vibration database is available
- at <https://www.vibration.db.umu.se/app/>.

# EU Resources for Vibration

- EU. (2006). Guide to good practice on hand-arm vibration. European Union. Available at
- <http://www.fosterohs.com/EU%20Good%20Practice%20Guide%20on%20Hand-Arm%20Vibration%20V7.7%20-%20HSE%202006.pdf>.
- Health and Safety Executive (HSE). (n.d.). Guide to using HSE hand-arm vibration exposure calculator. Available at
- <https://www.hse.gov.uk/vibration/HAV/calcinst.htm>.
- Health and Safety Executive (HSE). (n.d.). Hand-arm vibration at work. Available at
- <https://www.hse.gov.uk/vibration/hav/index.htm>.
- Health and Safety Executive (HSE). (n.d.). HAV good practice controls. Available at
- <https://www.hse.gov.uk/vibration/hav/campaign/index.htm>.
- Health and Safety Executive (HSE). (n.d.). Monitoring exposure to hand-arm vibration: An innovative method for use with grinding machines. Available at <https://www.hse.gov.uk/vibration/hav/casestudies/mhav-carlwest.htm>.

# Anti-Vibration Gloves

## Provide Limited Protection from Hand-arm Vibration

**ISO 10819 (1996) Measurement and evaluation of vibration transmissibility of gloves (partial title)**

**Updated 2013 Annex 2019**

- **Must be full finger to keep the hands warm and protect the digits**
- **Padding (attenuation) at fingers must provide similar level of protection as palm**
- **Attenuation tested at 2 spectra**
  - **M-low frequency (limited attenuation) Ensure they don't amplify or shift the frequency response**
  - **H –higher frequencies - 60% attenuation**
- **Don't provide significant attenuation in frequencies below 150 Hz.**
- **..."There have been no circumstances in which gloves provide adequate attenuation of vibration to prevent vibration injuries." (ISO 10819 Introduction)**
- **Extra thickness may create issues with grip and require more force by the user.**

## **Issues with commonly marketed gloves labeled as Anti-vibration products!**

- Buy only full-fingered gloves
- Half-finger don't protect the digits – where vibration damage begins!
- Some manufactures of "AV" gloves are unfamiliar with the ISO Standard!
- Buyer beware- ensure gloves are labeled re ISO 10819
- Users must know the limitations of gloves

# Noise Exposure Levels for Construction Workers

- How Loud Is Construction Site Noise? ANSI Blog October 26, 2018 How Loud Is Construction Site Noise? <https://blog.ansi.org/2018/10/how-loud-is-construction-site-noise/>
- 10 million construction workers have significant noise exposure
- CDC indicates that 14% have considerable hearing difficulty because of job-related noise
- <https://www.cdc.gov/mmwr/volumes/65/wr/mm6515a2.htm>
- But, construction workers report wearing hearing protection devices less than 20% of the time.
- Read more at the ANSI Blog: How Loud Is Construction Site Noise? <https://blog.ansi.org/?p=158966>
  
- [ANSI/ASSP A10.46-2020: Construction Hearing Loss Prevention](https://blog.ansi.org/2020/03/ansi-assp-a10-46-hearing-loss-construction/)  
[ansi.org/2020/03/ansi-assp-a10-46-hearing-loss-construction/](https://blog.ansi.org/2020/03/ansi-assp-a10-46-hearing-loss-construction/)  
<https://blog.ansi.org/2020/03/ansi-assp-a10-46-hearing-loss-construction/>
- [HEAVY CONSTRUCTION EQUIPMENT NOISE STUDY USING DOSIMETRY AND TIME-MOTION STUDIES](https://www.cdc.gov/niosh/mining/UserFiles/works/pdfs/hcensu.pdf)  
<https://www.cdc.gov/niosh/mining/UserFiles/works/pdfs/hcensu.pdf>
- Seixas, N. (2004) University of Washington Final Report: Noise and Hearing Damage in Construction Apprentices.

# Construction Site Noise: How Loud is Too Loud?

BigRentz on August 23, 2018

- <https://www.bigrentz.com/blog/construction-noise>
- Also see How to prevent noise exposures in construction
- <https://www.bigrentz.com/blog/how-to-prevent-noise-pollution>





# Ergonomic Resources

- Albers, J.T. and Estill, C.F. (2007). Ergonomics for construction workers. National Institute for Occupational Safety and Health. Available at <https://blogs.cdc.gov/niosh-science-blog/2007/12/17/erg/>.
- Atlas Copco. (2015). The art of ergonomics. Available at [https://www.atlascopco.com/content/dam/atlas-copco/industrialtechnique/ergonomics/documents/Pocket%20Guide%20Ergonomics%209833858701\\_L.pdf](https://www.atlascopco.com/content/dam/atlas-copco/industrialtechnique/ergonomics/documents/Pocket%20Guide%20Ergonomics%209833858701_L.pdf).
- Defense Centers for Public Health - Aberdeen. (2022). Ergonomics. Available at <https://phc.amedd.army.mil/topics/workplacehealth/ergo/Pages/default.aspx>
- Lindqvist, B., Skogsberg, L., Graf, F., Haettel, R., and Mazaheri, A. (2022). Power tool ergonomics: Evaluation of power tools. Atlas Copco, ISBN 978-91-527-0284-0. Available at <https://www.atlascopco.com/content/dam/atlas-copco/industrialtechnique/ergonomics/documents/PowerToolErgonomics.pdf>.
- National Institute for Occupational Safety and Health (NIOSH). (2006). Simple solutions ergonomics for construction workers. Available at <https://www.cdc.gov/niosh/docs/2007-122/>.
- National Safety Council. (1993). Ergonomics: A practical guide. Second edition. Available at <https://www.nsc.org/shop/workplace-safety/ergonomics/ergonomics-practical-guide-2ed-cd-kit>.
- Washington State Department of Labor and Industries. (n.d.). Caution zone checklist. Available at [https://lni.wa.gov/safetyhealth/\\_docs/CautionZoneJobsChecklist.pdf](https://lni.wa.gov/safetyhealth/_docs/CautionZoneJobsChecklist.pdf).

# New Technology- New hazards Powered Hand Tools

## Process management and equipment selection factors

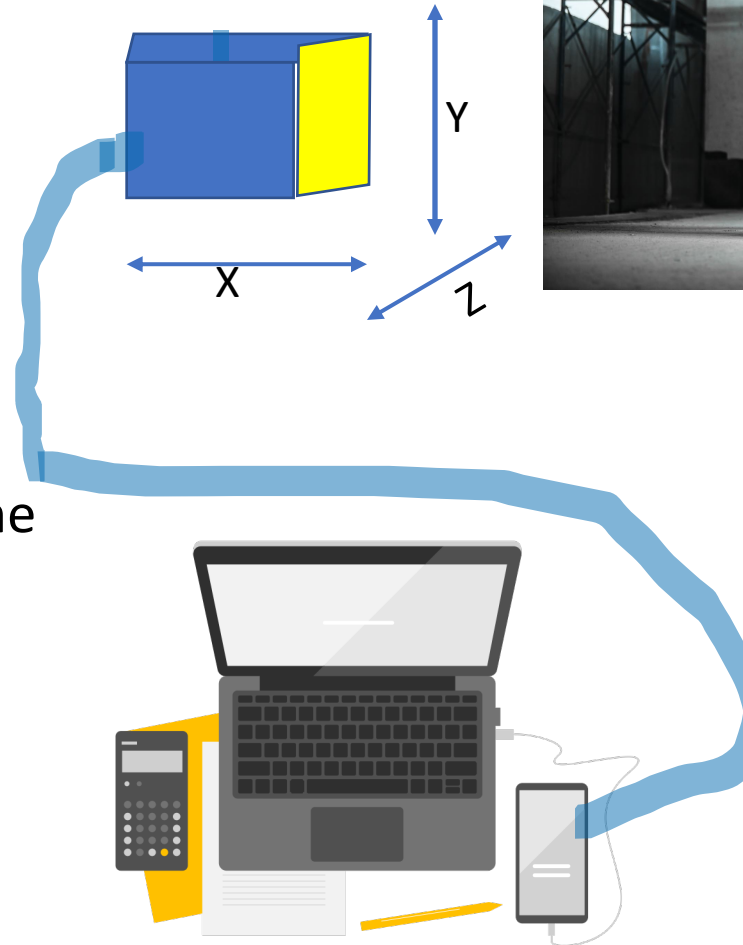
Factor or Risk	Health & Safety Impacts	Productivity Impacts	Potential controls
Vibration	Hand-arm vibration disease risk	Long-term impact on skilled workforce	Equipment selection and maintenance, Process selection
Noise	Hearing loss	Communication issues	
Dust-varied respiratory hazards	Silica-containing (silicosis) Heavy metals	Visibility of work	Alternative process, wet work, local exhaust
Ergonomic design of workplace and tools	Long-term disease potential	Direct link between comfort and productivity	Equipment selection and process design
Physical safety hazards/ controls	Potential injuries	Productivity impacts of work-arounds	Equipment selection and maintenance
Life-cycle costs (replacement/ repair)	Low-cost tools are likely to be noisier, and less “ergonomic”	Decreased productivity and quality (cheap tools are expensive)	Note that labor and consumables are highest costs (up to 80% for grinding)
New Hazard- Lithium- ion batteries	Fire safety and explosive risks	Improves portability and life cycle of tools	Selection of charger and batteries as single system Proper treatment, charging of batteries

# Dusts – Common Construction Risk – Often related to power hand tools

Material being ‘worked’	Common Processes	Potential hazards	Notes
Painted surfaces	Grinding for paint removal; Spray painting	Metals, especially from pigments and lead driers Lead, chromium, sometimes silica	Standards for chrome VI are lower than chrome III. Include lead and zinc chromates
Stainless steel	Grinding surfaces, often post-welding, drilling and polishing	Nickel Chrome (depends on form)	
Masonry or stone; concrete, sand, mortar, fiber cement board, engineered stone countertops, granite countertops	Grinding, tuck pointing, drilling	Respirable crystalline silica	Crystalline silica is associate with an irrevisiible lung disease, silicosis. (Governed by OSHA Silica Standard)
Wood	Sanding, grinding, cutting	Some hardwoods cause sensitization	Oak and beach are confirmed human carcinogens

# Hand Arm Vibration Measurement

- Sensor (accelerometer) measures in 3 axis – x, y, z
  - X -sideways
  - Y- up-down
  - Z –back and forth
- Attached to tool to pick up vibration
- Meter picks up vibration signal
  - Acceleration =rate of change in motion/time
  - Because motion is back and forth
  - $A_x = (a_x^2)^{1/2}$
  - $A_{total} = \sqrt{(a_x)^2 + (a_y)^2 + (a_z)^2}$



# Sources for Instruments – with gentle technical guidance

- The Modal Shop
- [www.modalshop.com](http://www.modalshop.com)
- 513 351-9919
  
- Larson Davis [www.larsondavis.com](http://www.larsondavis.com)
- Bruel & Kjaer (B&K) <https://www.bksv.com/en>
- Svantek <https://vantek.com>
- Reactec [www.reactec.com](http://www.reactec.com) watch-like dosimeter
  
- U.S. Army Public Health Command
- TG 356 November 2014 Vibration Pocket Guide  
[https://ph.health.mil/PHC%20Resource%20Library/TG356\\_VibrationPocketGuide.pdf](https://ph.health.mil/PHC%20Resource%20Library/TG356_VibrationPocketGuide.pdf)

# Selected References on Hand Arm Vibration

- United Kingdom Health and Safety Executive (HSE) Resources on hand-arm vibration  
<https://www.hse.gov.uk/vibration/hav/publications.htm>
- Vibration Syndrome NIOSH Current Intelligence Bulletin (NIOSH Pub 83-110)  
• <https://www.cdc.gov/niosh/docs/83-110/default.html>
- TG 356 November 2014 Vibration Pocket Guide U.S. Army Public Health Command  
[https://ph.health.mil/PHC%20Resource%20Library/TG356\\_VibrationPocketGuide.pdf](https://ph.health.mil/PHC%20Resource%20Library/TG356_VibrationPocketGuide.pdf)
- Hand-Arm Vibration (HAV) – A Step by Step Guide to Evaluate & Control Risk Ergo Plus MARK MIDDLESWORTH | JANUARY 15, 2024 <https://ergo-plus.com/hand-arm-vibration-hav/>
- How to Buy Safer, Quieter Tools A Process Management Approach to Reducing Noise and Hand-arm Vibration while Improving Productivity and Quality, AIHA Synergist February 2018  
• BY EDWARD ZECHMANN, MARK GEIGER, and BRYAN BEAMER  
• <https://synergist.aiha.org/201801-how-to-buy-safer-quieter-tools>

# Measurement Location(s)

Evaluate trigger time –some instruments will integrate



Sometimes it takes two sets of measurements  
(Note that both hands may be exposed to different levels of vibration)

Images courtesy of  
EARL DOTTER PHOTOJOURNALIST  
[www.earldotter.com](http://www.earldotter.com)

# Safety and Health Education must start with Management

Staff Category	Key Education Components	Possible Approaches
Senior management	<ul style="list-style-type: none"> <li>▪ Fiscal and sustainability factors supporting productivity and safety.</li> <li>▪ Safety and health risks associated with operations, including risk acceptance at the appropriate management level. Associated accountability and potential liability for occupational illness and injuries.</li> <li>▪ Results of periodic program evaluations.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Senior level policy documents.</li> <li>▪ Periodic program reviews.</li> <li>▪ Production and quality reports.</li> <li>▪ Safety summary and mishap reports.</li> </ul>
Engineering and production management	<ul style="list-style-type: none"> <li>▪ Safety and health risk factors inherent in processes.</li> <li>▪ Basic ergonomic risk factors.</li> <li>▪ Cos/benefit considerations associated with ergonomic programs.</li> <li>▪ Lean six-sigma and other process/productivity evaluation approaches.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Management policy and related training.</li> <li>▪ Ergonomic working group involving engineering, production, and support personnel.</li> </ul>
Procurement/ logistics department	<ul style="list-style-type: none"> <li>▪ Risk factors inherent in processes and role of purchasing in modulating risks of productivity impairment and injury risk.</li> <li>▪ Life-cycle cost/benefit accounting considerations supporting best value procurement.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Management policy and related training.</li> <li>▪ User feedback related to product procurement.</li> <li>▪ Rating systems based on customer/user feedback, including satisfaction with procurement support.</li> </ul>



# Safety and Health Education for Management

## Some common myths to address

Common myth or misconception	Alternative Information	Additional Factors
Hearing protection is sufficient for noise control	Effective noise reduction from PPE is typically about ½ of the ideal NRR	Both protective equipment and equipment selection are needed.
Protective equipment use is obvious	Education and motivation is necessary. Worker buy-in is essential.	OSHA requirements for a written PPE program.
Engineers can design the project without considering safety. Workers can adapt as needed.	Higher costs and less effective “controls” if not considered as part of the project.  Example, fall protection costs increase by 10x for each stage of design implementation.	Organizational and personal professional liability considerations. Insurance costs. Delays and higher costs if safety delays the project. Army Corps of Engineers and related Federal contracting requirements
Over-emphasis on initial cost of power tools.	Purchase cost accounts for about 5% of life-cycle cost. Productivity and safety improve with better equipment. Cheap equipment is uneconomical!	Higher rates of equipment replacement. Lower quality and productivity. Rapid evolution of power tools

## Guidance for user and safety-associated training

Staff Category	Key Education Components	Possible Approaches
Maintenance and tool room	<ul style="list-style-type: none"> <li>▪ Productivity evaluation.</li> <li>▪ Purchasing process and approaches to justify procurement.</li> <li>▪ Safety and health considerations associated with work and maintenance operations.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Collaboration and routine meetings between procurement and production.</li> </ul>
Production and maintenance staff using power hand tools	<ul style="list-style-type: none"> <li>▪ Safety and health requirements and rationale for their adaption including risks relevant to their work and appropriate control measures.</li> <li>▪ Link between safety and productivity.</li> <li>▪ Protective equipment requirements, limitations, and evaluation of effectiveness.</li> <li>▪ Overview of the organizations safety and health program including feedback/risk reporting.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Safety and health training required/recommended by organizational policy and by regulations such as the European Union and related national regulations or U.S. OSHA regulations.</li> <li>▪ New employee orientation.</li> <li>▪ Routine training and training related to updated processes.</li> </ul>
Safety and health personnel	<ul style="list-style-type: none"> <li>▪ Productivity evaluation.</li> <li>▪ Purchasing process and approaches to justify procurement.</li> <li>▪ Lean six-sigma and other process/productivity evaluation approaches.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Collaboration and routine meetings between procurement and production.</li> </ul>

# Safety and Health Education must start with management

## Powered hand tool procurement, maintenance, and use (Summary)

Staff Category	Key Education Components	Possible Approaches
Senior management	<ul style="list-style-type: none"> <li>▪ Fiscal and sustainability factors supporting productivity and safety.</li> <li>▪ Safety and health risks associated with operations, including risk acceptance at the appropriate management level. Associated accountability and potential liability for occupational illness and injuries.</li> <li>▪ Results of periodic program evaluations.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Senior level policy documents.</li> <li>▪ Periodic program reviews.</li> <li>▪ Production and quality reports.</li> <li>▪ Safety summary and mishap reports.</li> </ul>
Engineering and production management	<ul style="list-style-type: none"> <li>▪ Safety and health risk factors inherent in processes.</li> <li>▪ Basic ergonomic risk factors.</li> <li>▪ Cost/benefit considerations associated with ergonomic programs.</li> <li>▪ Lean six-sigma and other process/productivity evaluation approaches.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Management policy and related training.</li> <li>▪ Ergonomic working group involving engineering, production, and support personnel.</li> </ul>
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3/27/24

## Guidance for user and safety-associated training

### Powered hand tool procurement, maintenance, and use (Summary)

Staff Category	Key Education Components	Possible Approaches
Maintenance and tool room	<ul style="list-style-type: none"> <li>▪ Productivity evaluation.</li> <li>▪ Purchasing process and approaches to justify procurement.</li> <li>▪ Safety and health considerations associated with work and maintenance operations.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Collaboration and routine meetings between procurement and production.</li> </ul>
Production and maintenance staff using power hand tools	<ul style="list-style-type: none"> <li>▪ Safety and health requirements and rationale for their adaption including risks relevant to their work and appropriate control measures.</li> <li>▪ Link between safety and productivity.</li> <li>▪ Protective equipment requirements, limitations, and evaluation of effectiveness.</li> <li>▪ Overview of the organizations safety and health program including feedback/risk reporting.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Safety and health training required/recommended by organizational policy and by regulations such as the European Union and related national regulations or U.S. OSHA regulations.</li> <li>▪ New employee orientation.</li> <li>▪ Routine training and training related to updated processes.</li> </ul>
Safety and health personnel	<ul style="list-style-type: none"> <li>▪ Productivity evaluation.</li> <li>▪ Purchasing process and approaches to justify procurement.</li> <li>▪ Lean six-sigma and other process/productivity evaluation approaches.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Collaboration and routine meetings between procurement and production.</li> </ul>

3/27/24

# Guidance for Federal Employees and Contractors

# Wider Applications

- Many Federal contractors can order via GSA under certain conditions
- GSA has done the hard part- providing expert review, identifying alternative products, developing specifications
  - You can use this information to review alternative products and specifications –even if you can't buy directly from GSA
- Federal construction contracts invoke Army Corps of Engineers EM-385-10-1 Safety Manual
  - Federal Acquisition Regulations FAR Clause 52.236-13
  - Currently addresses cumulative trauma and tool safety
  - New edition will require control of whole body and segmental vibration and an organizational safety policy
- EM 385-1-1 Safety and Occupational Health Requirements Published November 2014. Updated March 2024  
<https://www.publications.usace.army.mil/Portals/76/EM%20385-1-1%20EFFECTIVE%2015March2024.pdf>



## Federal Acquisition Service

The Department of Defense/ Industry Working Group and the General Services Administration Heartland Acquisition Center (HAC) have been working together to ensure a wide variety of ergonomic, low-vibration tools are offered to the DoD community. We have chosen to focus on lower vibration because of the risks of hand-arm vibration, producing Hand-Arm Vibration Syndrome (HAVS), a potentially irreversible disease associated with prolonged and intense exposure to this vibration. Tools developed to reduce vibration often also have other desirable performance properties such as longer life-spans, improved ergonomics and lower noise levels. This brochure outlines program details.

General Ergonomic Program Details can be found at the following sites, or at your unit safety officer office. <https://www.gsaglobalsupply.gsa.gov/> and See slide notes for details on vibration-controlled tools

# Approach- Power Tools and Other products

- Evaluate power hand tools (or other products) where vibration, noise or other safety concerns are a hazard
- Identify and communicate with GSA/DLA product manager regarding procurement criteria **(See SD-1 Standardization Directory)**
  - [https://quicksearch.dla.mil/qsDocDetails.aspx?ident\\_number=113341](https://quicksearch.dla.mil/qsDocDetails.aspx?ident_number=113341)
    - Identify the same need at local and process management level
- Establish procedures for the Qualified Products List (QPL)
  - Evaluate possible approaches to facilitate and document labs which can provide testing and evaluation
- Make improved products available via GSA schedule both to Federal and Federal contractor buyers
  - Contractors can buy through GSA for certain government projects
  - Product marketed by GSA have open description of specifications (Usable to any prospective purchaser-even if they don't buy from GSA)